

2

THINKING LIKE AN ECONOMIST

WHAT'S NEW IN THE FOURTH EDITION:

The presentation of the production possibilities frontier has been extensively rewritten and augmented. There is a new *FYI* box on "Who Studies Economics?" There is a new *In the News* feature on "Superbowl Economics." There is also a new *Case Study* about Greg Mankiw's job as the chairman of the Council of Economic Advisers.

LEARNING OBJECTIVES:

By the end of this chapter, students should understand:

- how economists apply the methods of science.
- how assumptions and models can shed light on the world.
- two simple models—the circular flow and the production possibilities frontier.
- the difference between microeconomics and macroeconomics.
- the difference between positive and normative statements.
- the role of economists in making policy.
- why economists sometimes disagree with one another.

CONTEXT AND PURPOSE:

Chapter 2 is the second chapter in a three chapter section that serves as the introduction of the text. Chapter 1 introduced ten principles of economics that will be revisited throughout the text. Chapter 2 develops how economists approach problems while Chapter 3 will explain how individuals and countries gain from trade.

The purpose of Chapter 2 is to familiarize students with how economists approach economic problems. With practice, they will learn how to approach similar problems in this dispassionate systematic way. They will see how economists employ the scientific method, the role of assumptions in model building, and the application of two specific economic models. Students will also learn the important distinction between two roles economists can play: as scientists when we try to explain the economic world and as policymakers when we try to improve it.

KEY POINTS:

1. Economists try to address their subject with a scientist's objectivity. Like all scientists, they make appropriate assumptions and build simplified models in order to understand the world around them. Two simple economic models are the circular-flow diagram and the production possibilities frontier.
2. The field of economics is divided into two subfields: microeconomics and macroeconomics. Microeconomists study decisionmaking by households and firms and the interaction among households and firms in the marketplace. Macroeconomists study the forces and trends that affect the economy as a whole.
3. A positive statement is an assertion about how the world *is*. A normative statement is an assertion about how the world *ought to be*. When economists make normative statements, they are acting more as policy advisers than scientists.
4. Economists who advise policymakers offer conflicting advice either because of differences in scientific judgments or because of differences in values. At other times, economists are united in the advice they offer, but policymakers may choose to ignore it.

CHAPTER OUTLINE:

- I. The Economist as Scientist
 - A. Economists follow the scientific method.
 1. Observations help us to develop theory.
 2. Data can be collected and analyzed to evaluate theories.
 3. Using data to evaluate theories is more difficult in economics than in physical science because economists are unable to generate their own data and must make do with whatever data are available.
 4. Thus, economists pay close attention to the natural experiments offered by history.
 - B. Assumptions make the world easier to understand.
 1. Example: to understand international trade, it may be helpful to start out assuming that there are only two countries in the world producing only two goods. Once we understand how trade would work between these two countries, we can extend our analysis to a greater number of countries and goods.
 2. One important role of a scientist is to understand which assumptions one should make.
 3. Economists often use assumptions that are somewhat unrealistic but will have small effects on the actual outcome of the answer.

- C. Economists use economic models to explain the world around us.



To illustrate to the class how simple but unrealistic models can be useful, bring a road map to class. Point out how unrealistic it is. For example, it does not show where all of the stop signs, gas stations, or restaurants are located. It assumes that the earth is flat and two-dimensional. But, despite these simplifications, a map usually helps travelers get from one place to another. Thus, it is a good model.

2. The goal of a model is to simplify reality in order to increase our understanding. This is where the use of assumptions is helpful.

Activity 1 — Realism and Models: An Analogy

Type:	In-class demonstration
Topics:	Models
Materials needed:	Airplane kit, sheet of paper, whirl-a-gig wing toy (Note: the whirl-a-gig wing toy is a helicopter wing on a stick; it is often sold in museum gift shops as well as toy stores.)
Time:	5 minutes
Class limitations:	Works in any class size

Ask the class if a realistic model is better than an unrealistic model.

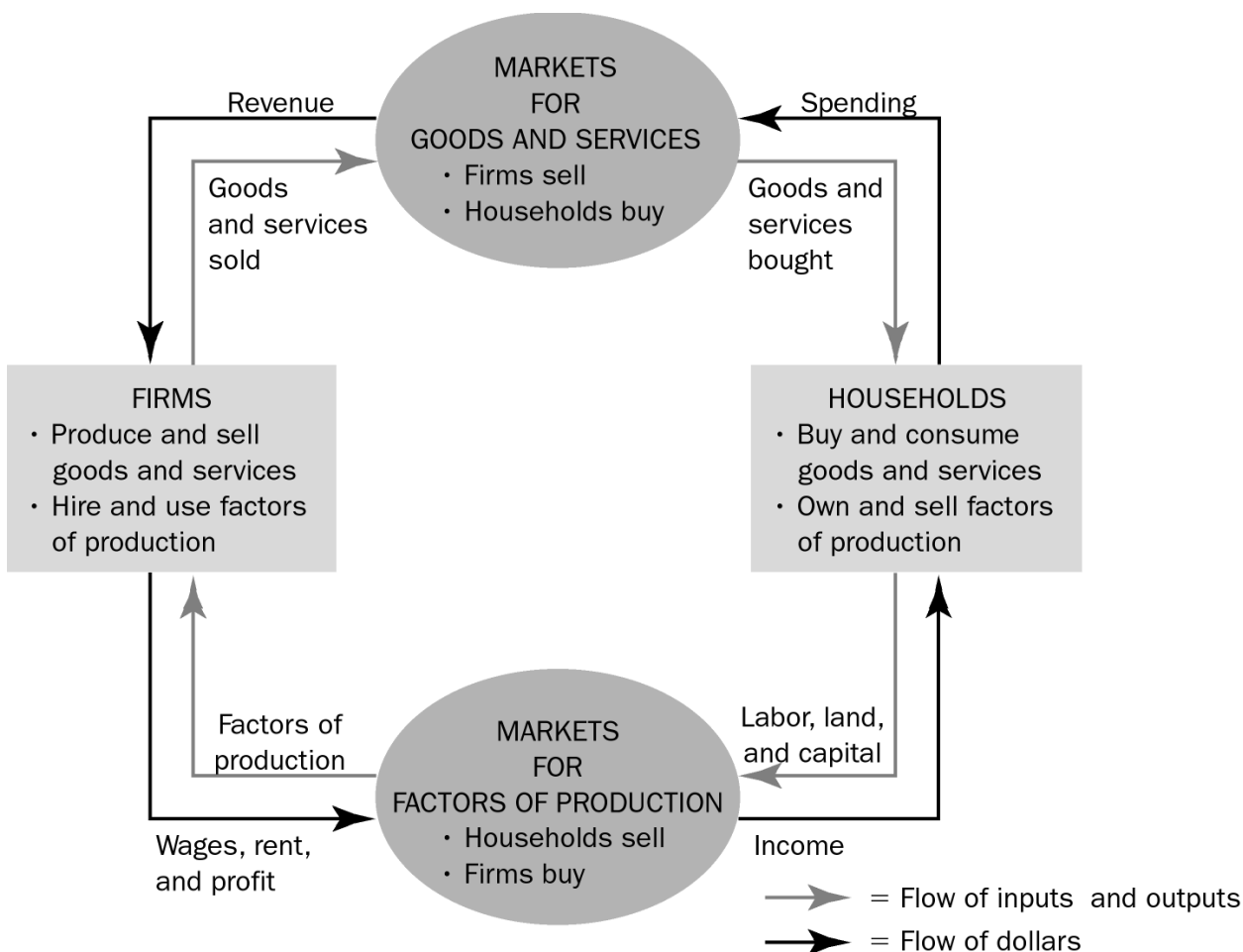
Show them the airplane model kit. Describe some of the details included in model (rivets, canopy, struts, etc.). Shake the box to rattle the large number of parts. This is a fairly realistic model, although obviously not a real airplane. Its complexity adds realism, but at a cost; assembling the model is very time consuming. Drop the box on the floor. Tell the class, "This model, even when completed, cannot fly."

Take a sheet of paper and fold it into a paper airplane. Show the class this new model. Its virtues include simplicity and ease of assembly, but it is less realistic than the airplane model kit. Throw the airplane and explain, "While less detailed, this model can glide through the air."

Show the students the whirl-a-gig wing toy. This model looks nothing like an airplane – just a T-shaped piece of wood. Yet, this model does something that the other two models cannot do: it actually generates lift. This toy demonstrates the same aerodynamic principles as a real airplane wing. Twirl the stick between your palms and the whirl-a-gig wing toy will fly over your head.

Economic models are like the whirl-a-gig wing toy. They are much less complex than the real world, but they can show how markets actually work.

D. Our First Model: The Circular Flow Diagram

Figure 1

1. Definition of **circular-flow diagram**: a visual model of the economy that shows how dollars flow through markets among households and firms.
2. This diagram is a very simple model of the economy. Note that it ignores the roles of government and international trade.
 - a. There are two decision makers in the model: households and firms.
 - b. There are two markets: the market for goods and services and the market of factors of production.
 - c. Firms are sellers in the market for goods and services and buyers in the market for factors of production.

- d. Households are buyers in the market for goods and services and sellers in the market for factors of production.
- e. The inner loop represents the flows of inputs and outputs between households and firms.
- f. The outer loop represents the flows of dollars between households and firms.

E. Our Second Model: The Production Possibilities Frontier

1. Definition of **production possibilities frontier**: a graph that shows the combinations of output that the economy can possibly produce given the available factors of production and the available production technology.



Spend more time with this model than you think is necessary. Be aware that the math skills of many of your students will be limited. It is important for the students to feel confident with this first graphical and mathematical model. Be deliberate with every point. If you lose them with this model, they may be gone for the rest of the course.

Figure 2

- a. If all resources are devoted to producing cars, the economy would produce 1,000 cars and zero computers.
- b. If all resources are devoted to producing computers, the economy would produce 3,000 computers and zero cars.
- c. More likely, the resources will be divided between the two industries. The feasible combinations of output are shown on the production possibilities frontier.

ALTERNATIVE CLASSROOM EXAMPLE:

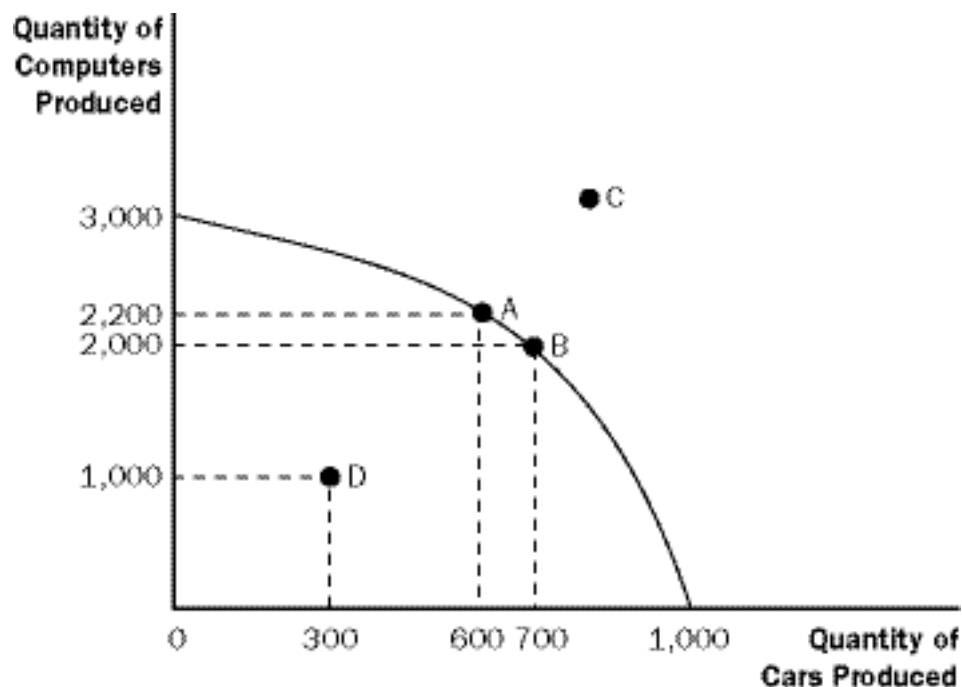
A small country produces two goods: corn (measured in bushels) and trucks. Points on a production possibilities frontier can be shown in a table or a graph:

	A	B	C	D	E
Trucks	0	10	20	30	40
Corn	70	60	45	25	0

The production possibilities frontier should be drawn from the numbers above.

Students should be asked to calculate the opportunity cost of increasing the number of trucks produced by ten:

- between 0 and 10
- between 10 and 20
- between 20 and 30
- between 30 and 40



You may want to include time dimensions for variables to make it clear that the production data are measured in terms of annual flows. This will help students to realize that a new production possibilities frontier occurs for each year. Thus, the axes show the levels of output per year.



It is useful to point out that the production possibilities curve depends on two things: the availability of resources and the level of technology.

3. Because resources are scarce, not every combination of computers and cars is possible. Production at a point outside of the curve (such as C) is not possible given the economy's current level of resources and technology.
4. Production is efficient at points on the curve (such as A and B). This implies that the economy is getting all it can from the scarce resources it has available. There is no way to produce more of one good without producing less of another.
5. Production at a point inside the curve (such as D) is inefficient.
 - a. This means that the economy is producing less than it can from the resources it has available.
 - b. If the source of the inefficiency is eliminated, the economy can increase its production of both goods.

6. The production possibilities frontier reveals Principle #1: People face tradeoffs.
 - a. Suppose the economy is currently producing 600 cars and 2,200 computers.
 - b. To increase the production of cars to 700, the production of computers must fall to 2,000.
7. Principle #2 is also shown on the production possibilities frontier: The cost of something is what you give up to get it (opportunity cost).
 - a. The opportunity cost of increasing the production of cars from 600 to 700 is 200 computers.
 - b. Thus, the opportunity cost of each car is two computers.
8. The opportunity cost of a car depends on the number of cars and computers currently produced by the economy.
 - a. The opportunity cost of a car is high when the economy is producing many cars and few computers.
 - b. The opportunity cost of a car is low when the economy is producing few cars and many computers.
9. Economists generally believe that production possibilities frontiers often have this bowed-out shape because some resources are better suited to the production of cars than computers (and vice versa).



Be aware that students often have trouble understanding why opportunity costs rise as the production of a good increases. You may want to use several specific examples of resources that are more suited to producing cars than computers (e.g., an experienced mechanic) as well as examples of resources that are more suited to producing computers than cars (e.g., an experienced computer programmer).

10. The production possibilities frontier can shift if resource availability or technology changes. Economic growth can be illustrated by an outward shift of the production possibilities frontier.

Figure 3



You may also want to teach students about budget constraints at this time (call them "consumption possibilities frontiers"). This reinforces the idea of opportunity cost, and allows them to see how opportunity cost can be measured by the slope. Also, it will introduce students to the use of a straight-line production possibilities frontier (which is used in Chapter 3). However, be careful if you choose to do this as students often find the difference between straight-line and concave production possibilities frontiers challenging.

ALTERNATIVE CLASSROOM EXAMPLE:

Ivan receives an allowance from his parents of \$10 each week. He spends his entire allowance on two goods: ice cream cones (which cost \$1 each) and tickets to the movies (which cost \$5 each).

Students should be asked to calculate the opportunity cost of one movie and the opportunity cost of one ice cream cone.

Ivan's consumption possibilities frontier (budget constraint) can be drawn. It should be noted that the slope is equal to the opportunity cost and is constant because the opportunity cost is constant.

Ask students what would happen to the consumption possibilities frontier if Ivan's allowance changes or if the price of ice cream cones or movies changes.

F. Microeconomics and Macroeconomics

1. Economics is studied on various levels.
 - a. Definition of **microeconomics: the study of how households and firms make decisions and how they interact in markets.**
 - b. Definition of **macroeconomics: the study of economy-wide phenomena, including inflation, unemployment, and economic growth.**
2. Microeconomics and macroeconomics are closely intertwined because changes in the overall economy arise from the decisions of individual households and firms.
3. Because microeconomics and macroeconomics address different questions, each field has its own set of models which are often taught in separate courses.

G. *FYI: Who Studies Economics?*

1. Economics can seem abstract at first, but it is fundamentally very practical and the study of economics is useful in many different career paths.
2. This box provides a sample of well-known individuals who majored in economics in college.

II. The Economist as Policy Adviser

A. Positive Versus Normative Analysis

1. Example of a discussion of minimum-wage laws: Polly says, "Minimum-wage laws cause unemployment." Norma says, "The government should raise the minimum wage."
2. Definition of **positive statements: claims that attempt to describe the world as it is.**

3. Definition of **normative statements: claims that attempt to prescribe how the world should be.**
4. Positive statements can be evaluated by examining data, while normative statements involve personal viewpoints.
5. Positive views about how the world works affect normative views about which policies are desirable.



Use several examples to illustrate the differences between positive and normative statements and stimulate classroom discussion. Possible examples include the minimum wage, budget deficits, tobacco taxes, legalization of marijuana, and seat-belt laws.



Have students bring in newspaper articles and in groups, identify each statement in an editorial paragraph as being a positive or normative statement. Discuss the difference between straight news stories and editorials and the analogy to economists as scientists and as policy advisers.

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understand how to improve the economy.

7. *In the News: Superbowl Economics*
 - a. Economists often offer advice to policymakers (including football coaches).
 - b. This is an article from *The New York Times* that describes how Bill Belichick, the coach of the New England Patriots, uses economic analysis to enhance his team's performance.

B. Economists in Washington

1. Economists are aware that tradeoffs are involved in most policy decisions.
2. The president receives advice from the Council of Economic Advisers (created in 1946).
3. Economists are also employed by administrative departments within the various federal agencies such as the Department of Treasury, the Department of Labor, the Congressional Budget Office, and the Federal Reserve. Table 1 lists the World Wide Web addresses of these agencies.

Table 1

4. The research and writings of economists can also indirectly affect public policy.
5. *Case Study: Mr. Mankiw Goes to Washington*

- a. From 2003 to 2005, the author of this textbook was the chairman of the Council of Economic Advisers.

III. Why Economists Disagree

A. Differences in Scientific Judgments

1. Economists often disagree about the validity of alternative theories or about the size of the effects of changes in the economy on the behavior of households and firms.
2. Example: some economists feel that a change in the tax code that would eliminate a tax on income and create a tax on consumption would increase saving in this country. However, other economists feel that the change in the tax system would have little effect on saving behavior and therefore do not support the change.

B. Differences in Values

C. Perception Versus Reality

1. While it seems as if economists do not agree on much, this is in fact not true. Table 2 contains ten propositions that are endorsed by a majority of economists.

Table 2



Emphasize that there is more agreement among economists than most people think. The reason for this is probably that the things that are generally agreed upon are boring to most noneconomists.

2. Almost all economists believe that rent control adversely affects the availability and quality of housing.
3. While most economists oppose barriers to trade, the Bush Administration imposed temporary tariffs on steel in 2002.

IV. *In the News: Why You Should Study Economics*

- A. Training in economics helps us to understand fallacies and to anticipate unintended consequences.
- B. This is an excerpt from a commencement address by Robert D. McTeer, Jr., the former President of the Federal Reserve Bank of Dallas that describes why students should study economics.

V. Appendix—Graphing: A Brief Review



Many instructors may be unaware of how much trouble beginning students have grasping the most basic graphs. It is important for instructors to make sure that students are comfortable with these techniques.



When reviewing graphing with the students, it is best to bring students to the board to be “recorders” of what the other students say as you give a series of instructions like “Draw a pie chart” or ask questions like “How tall should the bar be if the value is 120 million?” Do not make the student at the board responsible for the answer. Instead, he or she should be simply recording what the other students say. Students are often uneasy about graphing at first and need to see that they are not alone.

A. Graphs of a Single Variable

Figure A-1

1. Pie Chart
2. Bar Graph
3. Time-Series Graph

B. Graphs of Two Variables: The Coordinate System

Figure A-2

1. Economists are often concerned with relationships between two or more variables.
2. Ordered pairs of numbers can be graphed on a two-dimensional grid.
 - a. The first number in the ordered pair is the x-coordinate and tells us the horizontal location of the point.
 - b. The second number in the ordered pair is the y-coordinate and tells us the vertical location of the point.
3. The point with both an x-coordinate and y-coordinate of zero is called the origin.
4. Two variables that increase or decrease together have a positive correlation.
5. Two variables that move in opposite directions (one increases when the other decreases) have a negative correlation.

C. Curves in the Coordinate System

1. Often, economists want to show how one variable affects another, holding all other variables constant.

Table A-1**Figure A-3**

- a. An example of this is a demand curve.
- b. The demand curve shows how the quantity of a good a consumer wants to purchase varies as its price varies, holding everything else (such as income) constant.
- c. If income does change, this will alter the amount of a good that the consumer wants to purchase at any given price. Thus, the relationship between price and quantity desired has changed and must be represented as a new demand curve.

Figure A-4

- d. A simple way to tell if it is necessary to shift the curve is to look at the axes. When a variable that is not named on either axis changes, the curve shifts.

D. Slope

Figure A-5

1. We may want to ask how strongly a consumer reacts if the price of a product changes.
 - a. If the demand curve is very steep, the quantity desired does not change much in response to a change in price.
 - b. If the demand curve is very flat, the quantity desired changes a great deal when the price changes.
2. The slope of a line is the ratio of the vertical distance covered to the horizontal distance covered as we move along the line ("rise over run").

$$\text{slope} = \frac{\Delta y}{\Delta x}$$

3. A small slope means that the demand curve is relatively flat; a large slope means that the demand curve is relatively steep.

E. Cause and Effect

1. Economists often make statements suggesting that a change in Variable A causes a change in Variable B.
2. Ideally, we would like to see how changes in Variable A affect Variable B, holding all other variables constant.
3. This is not always possible and could lead to a problem caused by omitted variables.

Figure A-6

- a. If Variables A and B both change at the same time, we may conclude that the change in Variable A caused the change in Variable B.
- b. But, if Variable C has also changed, it is entirely possible that Variable C is responsible for the change in Variable B.
4. Another problem is reverse causality.

Figure A-7

- a. If Variable A and Variable B both change at the same time, we may believe that the change in Variable A led to the change in Variable B.
- b. However, it is entirely possible that the change in Variable B led to the change in Variable A.
- c. It is not always as simple as determining which variable changed first because individuals often change their behavior in response to a change in their expectations about the future. This means that Variable A may change before Variable B but only because of the expected change in Variable B.



There are two very good examples in the text that you should use in class. To discuss the omitted variable problem, point out to students that a rise in the sales of cigarette lighters is positively related to the number of individuals diagnosed with lung cancer. To discuss reverse causality, show that an increase in minivan sales is followed by an increase in birth rates.

SOLUTIONS TO TEXT PROBLEMS:

Quick Quizzes

The answers to the Quick Quizzes can also be found near the end of the textbook.

1. Economics is like a science because economists devise theories, collect data, and analyze the data in an attempt to verify or refute their theories. In other words, economics is based on the scientific method.

Figure 1 shows the production possibilities frontier for a society that produces food and clothing. Point A is an efficient point (on the frontier), point B is an inefficient point (inside the frontier), and point C is an infeasible point (outside the frontier).

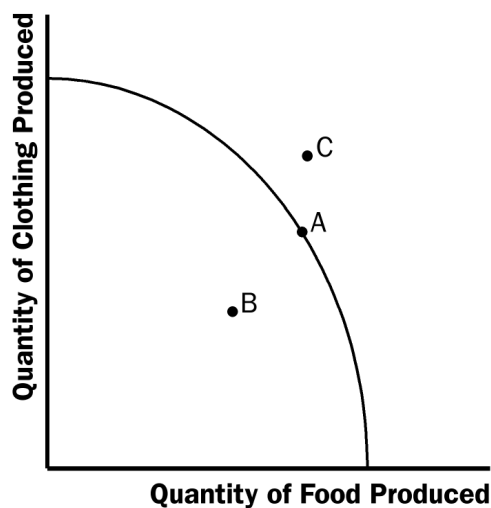


Figure 1

The effects of a drought are shown in Figure 2. The drought reduces the amount of food that can be produced, shifting the production possibilities frontier inward.

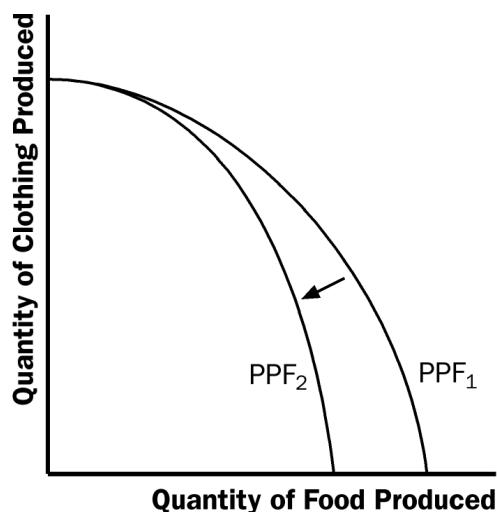


Figure 2

Microeconomics is the study of how households and firms make decisions and how they interact in markets. Macroeconomics is the study of economy-wide phenomena, including inflation, unemployment, and economic growth.

2. An example of a positive statement is “higher taxes discourage work effort.” It is a positive statement because it is a claim that describes the world as it is. An example of a normative statement is “the government should reduce tax rates.” It is a normative statement because it is a claim that prescribes how the world should be. Many other examples are possible.

Parts of the government that regularly rely on advice from economists are the Department of the Treasury in designing tax policy, the Department of Labor in analyzing data on the employment situation, the Department of Justice in enforcing the nation’s antitrust laws, the Congressional Budget Office in evaluating policy proposals, and the Federal Reserve in analyzing economic developments. Many other answers are possible.

3. Economic advisers to the president might disagree about a question of policy because of differences in scientific judgments or differences in values.

Questions for Review

1. Economics is like a science because economists use the scientific method. They devise theories, collect data, and then analyze these data in an attempt to verify or refute their theories about how the world works. Economists use theory and observation like other scientists, but they are limited in their ability to run controlled experiments. Instead, they must rely on natural experiments.
2. Economists make assumptions to simplify problems without substantially affecting the answer. Assumptions can make the world easier to understand.
3. An economic model cannot describe reality exactly because it would be too complicated to understand. A model is a simplification that allows the economist to see what is truly important.
4. Figure 3 shows a production possibilities frontier between milk and cookies (PPF_1). If a disease kills half of the economy’s cow population, less milk production is possible, so the PPF shifts inward (PPF_2). Note that if the economy produces all cookies, it does not need any cows and production is unaffected. But if the economy produces any milk at all, then there will be less production possible after the disease hits.

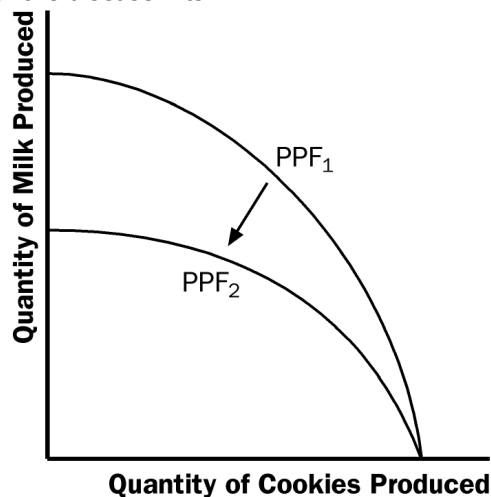


Figure 3

5. The idea of efficiency is that an outcome is efficient if the economy is getting all it can from the scarce resources it has available. In terms of the production possibilities frontier, an efficient point is a point on the frontier, such as point A in Figure 4. When the economy is using its resources efficiently, it cannot increase the production of one good without reducing the production of the other. A point inside the frontier, such as point B, is inefficient since more of one good could be produced without reducing the production of another good.

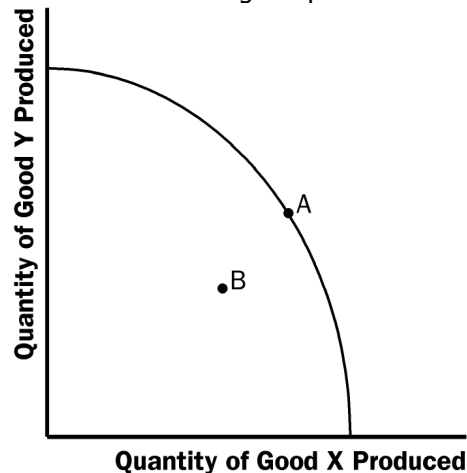
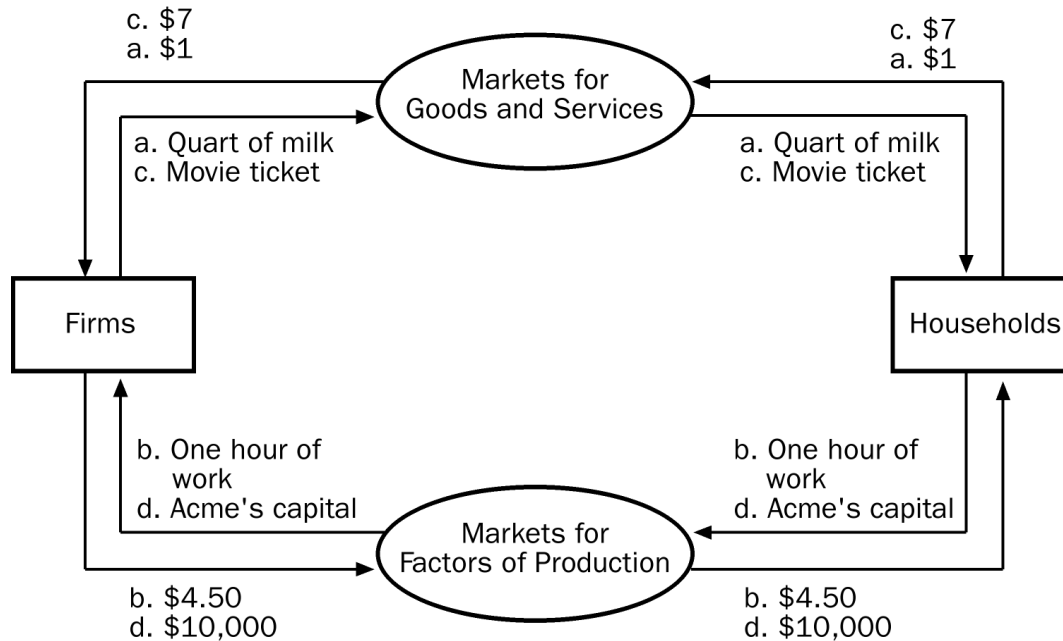


Figure 4

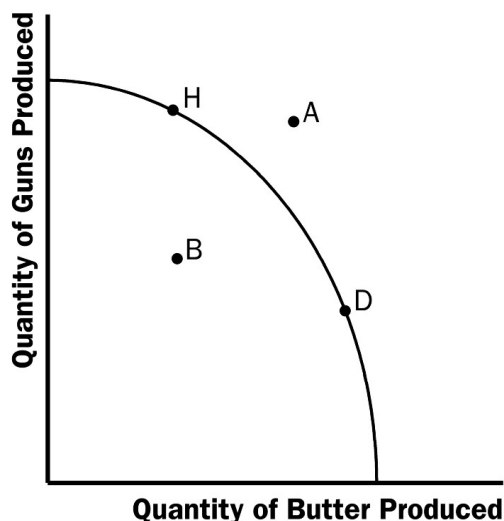
6. The two subfields in economics are microeconomics and macroeconomics. Microeconomics is the study of how households and firms make decisions and how they interact in specific markets. Macroeconomics is the study of economy-wide phenomena, including inflation, unemployment, and economic growth.
7. Positive statements are descriptive and make a claim about how the world is, while normative statements are prescriptive and make a claim about how the world ought to be. Here is an example. Positive: A rapid growth rate of money is the cause of inflation. Normative: The government should keep the growth rate of money low.
8. The Council of Economic Advisers is a group of economists who consult with the president of the United States about economic matters. The Council consists of three members and a staff of several dozen economists. It writes the annual *Economic Report of the President*.
9. Economists sometimes offer conflicting advice to policymakers for two reasons: (1) economists may disagree about the validity of alternative positive theories about how the world works; and (2) economists may have different values and, therefore, different normative views about what public policy should try to accomplish.

Problems and Applications

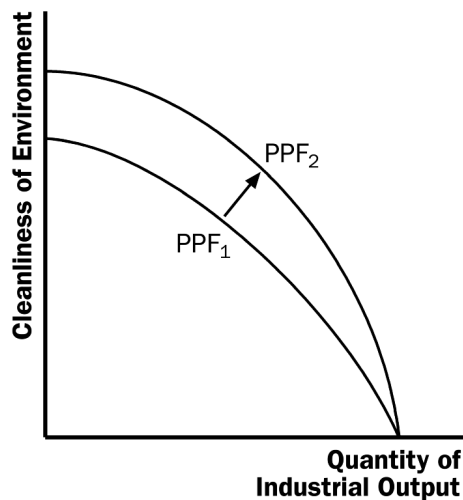
1. See Figure 5; the four transactions are shown.

**Figure 5**

2. a. Figure 6 shows a production possibilities frontier between guns and butter. It is bowed out because the opportunity cost of butter depends on how much butter and how many guns the economy is producing. When the economy is producing a lot of butter, workers and machines best suited to making guns are being used to make butter, so each unit of guns given up yields a small increase in the production of butter. Thus, the frontier is steep and the opportunity cost of producing butter is high. When the economy is producing a lot of guns, workers and machines best suited to making butter are being used to make guns, so each unit of guns given up yields a large increase in the production of butter. Thus, the frontier is very flat and the opportunity cost of producing butter is low.

**Figure 6**

- b. Point A is impossible for the economy to achieve; it is outside the production possibilities frontier. Point B is feasible but inefficient because it is inside the production possibilities frontier.
 - c. The Hawks might choose a point like H, with many guns and not much butter. The Doves might choose a point like D, with a lot of butter and few guns.
 - d. If both Hawks and Doves reduced their desired quantity of guns by the same amount, the Hawks would get a bigger peace dividend because the production possibilities frontier is much flatter at point H than at point D. As a result, the reduction of a given number of guns, starting at point H, leads to a much larger increase in the quantity of butter produced than when starting at point D.
3. See Figure 7. The shape and position of the frontier depend on how costly it is to maintain a clean environment—the productivity of the environmental industry. Gains in environmental productivity, such as the development of new way to produce electricity that emits fewer pollutants, lead to shifts of the production-possibilities frontier, like the shift from PPF_1 to PPF_2 shown in the figure.

**Figure 7**

4. a. A: 40 lawns mowed; 0 washed cars

- B: 0 lawns mowed, 40 washed cars
 C: 20 lawns mowed; 20 washed cars
 D: 25 lawns mowed; 25 washed cars

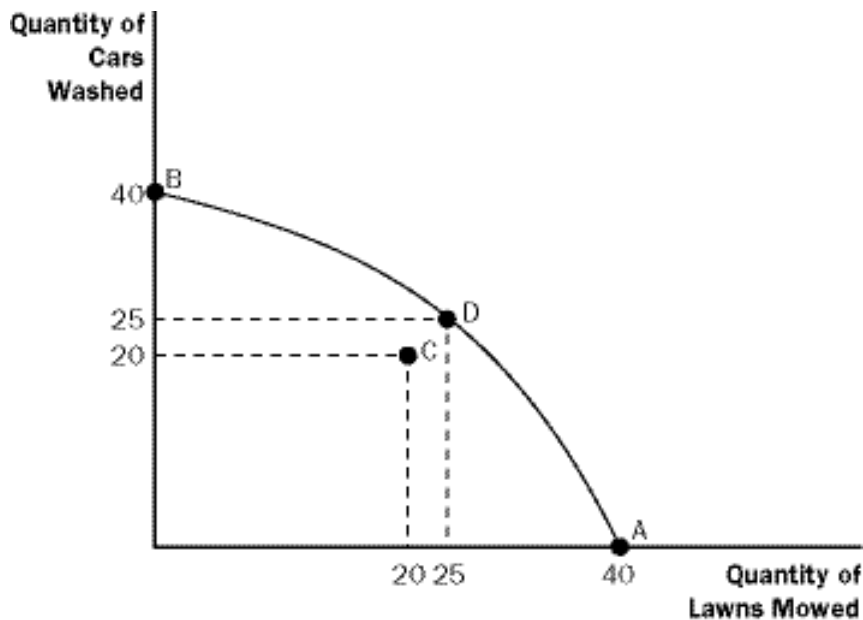


Figure 8

- b. The production possibilities frontier is shown in Figure 8. Points A, B, and D are on the frontier, while point C is inside the frontier.
- c. Larry is equally productive at both tasks. Moe is more productive at washing cars, while Curly is more productive at mowing lawns.
- d. Allocation C is inefficient. More washed cars and mowed lawns can be produced by simply reallocating the time of the three individuals.

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- a. A family's decision about how much income to save is related to microeconomics.
- b. The effect of government regulations on auto emissions is related to microeconomics.
- c. The impact of higher saving on economic growth is related to macroeconomics.
- d. A firm's decision about how many workers to hire is related to microeconomics.
- e. The relationship between the inflation rate and changes in the quantity of money is related to macroeconomics.

6.

- a. The statement that society faces a short-run tradeoff between inflation and unemployment is a positive statement. It deals with how the economy *is*, not how it should be. Since economists have examined data and found that there is a short-run

negative relationship between inflation and unemployment, the statement is a fact, thus it is a positive statement.

- b. The statement that a reduction in the rate of growth of money will reduce the rate of inflation is a positive statement. Economists have found that money growth and inflation are very closely related. The statement thus tells how the world is, and so it is a positive statement.
 - c. The statement that the Federal Reserve should reduce the rate of growth of money is a normative statement. It states an opinion about something that should be done, not how the world is.
 - d. The statement that society ought to require welfare recipients to look for jobs is a normative statement. It does not state a fact about how the world is. Instead, it is a statement of how the world should be and is thus a normative statement.
 - e. The statement that lower tax rates encourage more work and more saving is a positive statement. Economists have studied the relationship between tax rates and work, as well as the relationship between tax rates and saving. They have found a negative relationship in both cases. So the statement reflects how the world is, and is thus a positive statement.
7. Two of the statements in Table 2 are clearly normative. They are: "5. If the federal budget is to be balanced, it should be done over the business cycle rather than yearly" and "9. The government should restructure the welfare system along the lines of a 'negative income tax.'" Both are suggestions of changes that should be made, rather than statements of fact, so they are clearly normative statements.

The other statements in the table are positive. All the statements concern how the world is, not how the world should be. They can each be evaluated using data.

8. As the president, you would be interested in both the positive and normative views of economists, but you would probably be *most* interested in their positive views. Economists are on your staff to provide their expertise about how the economy works. They know many facts about the economy and the interaction of different sectors. So you would be most likely to call on them about questions of fact—positive analysis. Since you are the president, you are the one who has to make the normative statements as to what should be done, with an eye to the political consequences. The normative statements made by economists represent their own views, not necessarily your views or the electorate's views.
9. There are many possible answers.
10. There are many possible answers.